

# CIO Information session

## October 20, 2004

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# State of Iowa Centralization Impact Assessment

*"Developing a Responsive and Agile Organization"*

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# What are the Information Session Objectives

## Session Objectives:

- Provide an update to the CIO Council with the latest Assessment status, models and thinking
- Offer an Opportunity to Provide Feedback into the process (Wes as the focus ~ wes.hunsberger@iowa.gov)

## CIO Council role:

- Gain engagement perspectives
- Provide feedback

## Outcomes and Next Steps:

- *Receive CIO Council and AFSCME input by Oct 27th*
- *Consolidate appropriate information into recommendations*
- *Final Draft results to EIP Committee Nov 5<sup>th</sup>*
- *Final Report and Recommendations December 1<sup>st</sup>*
- *Legislative Session Review*

# Introduction and Agenda

- Current Project Status
- Organizational Trends
- Process Recommendations Updated
- Process Model Review
- Organizational Model Review
- Provide input by Oct 27th
- Next Steps

# What are the Objectives of House File 534

- **How can investments in technology add Maximum Value to the State?**
- **How can we increase cost effectiveness on a statewide basis?**
- **How can we provide a greater focus on the core mission of the State?**
- **How can we effectively manage Scarce Resources and improve service delivery?**

# Assessment Roadmap

- **What We found**
- **How we analyzed the findings**
- **Resulting in specific conclusions for Iowa**

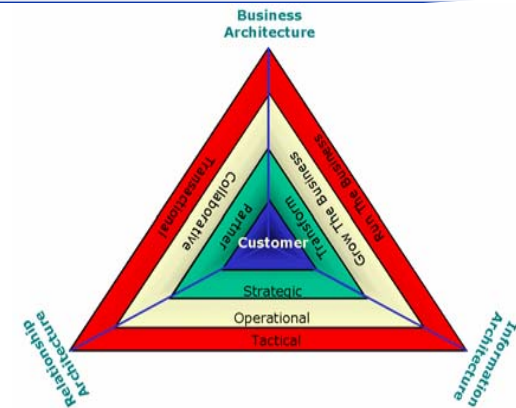
# Major Methods & Tools Utilized

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# Assessment Methods and Process

- What did we look at
  - *Business Architecture*
  - *Information Architecture*
  - *Relationship Architecture*
- How did we find it
  - *Critical Success Factor Interviews (CSF's)*
  - *Value Perception Survey*
  - *Operational Maturity Assessment (CoBIT, ITIL and IT Standards Org)*
  - *Financial Perspectives (Research, Document reviews, surveys)*
  - *Coeur Research and benchmarks*
- How did we analyze the information
  - *Proven Methods*
  - *Models*
  - *Tools*
    - Statistical analysis
    - Empirical evidence
    - Factual evidence
    - Observational aspects







## *Value Perceptions*



# What is The Value of Information Technology?

## Business

- Firm Grasp of IT Business Value
- Position Role and Use of IT within Business
- Respond to Competitive Technology Opportunities or Threats
- Time Critical Deployment of IT
- Develop and Maintain Competitive IT Capability
- Continual IT Business Alignment

## Leadership

- Establish and Align Expectations for IT
- Reskill IT Personnel to be Business Literate
- Establish and Maintain IT Processes
- Promote and Drive IT Value Initiatives
- Manage Change and Culture Issues
- Measure and Communicate Value of IT

## Technology

- Deploy and Maintain Applications
- Establish Stable and Reliable Operations
- Deploy & Maintain Infrastructure
- Establish and Maintain Sourcing Strategies
- Manage Technology Obsolescence
- Manage Critical Risks



# Management Perceptions of IT Value

## Value of IT Assessment

- Executive Views & Perceptions
- IT and ITE Views and Perceptions
- Gap Analysis
- “Best Actions to Best Practices”

<b>Business</b>					
Rating	No		Yes		
	L	M	H		
	1	2	3	4	5
<b>Firm Grasp of IT Business Value</b>					<b>Score</b>
• Does IT play a meaningful role in the overall capability of the Department? (1= no, 5=yes)					5
• Is the value of responsive and relevant information readily understood by IT? (1=no at all, 2=somewhat, 3=50/50, 4= increasing value, 5=highly valued)					5
• Does the Department understand the value that Information Technology can/should contribute? (1= no, 5=yes)					5
<b>Position Role and Use of IT within Business</b>					<b>Score</b>
• How is the role of IT seen within the Department? (1= pure cost overhead, 2= some value/mostly cost, 3=about the same, 4= mostly value/some cost, 5= value add)					5
• How frequently do the Department users offer ideas, suggestions or plans to create value from Information Technology? (1= seldom, 2=sometimes, 3=average, 4= quite often, 5=it seems like all of the time)					5
• Does the IT function actively encourage new solutions that use Information Technology to meet the business goals? (1= not encouraged, 5=strongly encouraged)					5
<b>Respond to Business Technology Opportunities or Threats</b>					<b>Score</b>
• Has your Department ever gained a significant business advantage from something it did with Information Technology? (1=don't know, 2= no, 3= on occasion 4= often 5= very often)					5
• Does the Department R&D function actively explore how to use Information Technology? (1=no R&D, 2=very little, 3=somewhat, 4=strategic initiatives only, 5= yes)					5

***Defined an Immediate Business Value Agenda***

# Agility and Organization Effectiveness Perceptions

Scorecard Item	Inadequate Practice	Sub-standard Practice	Standard Practice	Best Practice	Exceptional Practice
<b>ITD Business Alignment and Relationship Management</b>	1	2	3	4	5
	Executive=			ITE=	
<b>Firm Grasp of IT Business Value</b>					
<ul style="list-style-type: none"> <li>Does IT play a meaningful role in the overall capability of the Department? (1= no, 5=yes)</li> </ul>			3		
<ul style="list-style-type: none"> <li>Is the value of responsive and relevant information readily understood by IT? (1=no at all, 2=somewhat, 3=50/50, 4= increasing value, 5=highly valued)</li> </ul>			3		
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<ul style="list-style-type: none"> <li>Does the IT function actively encourage new solutions that use Information Technology to meet the business goals? (1= not encouraged, 5=strongly encouraged)</li> </ul>		2	3		

# Top 10 Critical Gaps need to be addressed and closed

- **Project Management & Service Delivery**
- **Require a Technology Architecture**
- **Total Cost of Ownership**
- **IT/Depart Align and Planning**
- **Business Acumen & CRM Interaction**
- **Sourcing Strategy & Supplier Mgt.**
- **Reporting & Measurements of IT Value**
- **Asset Inventory and Spend Analysis**
- **Training and Learning Workforce**
- **Business Recovery and Issue Mgt.**

## *Closing the Gaps With Departments*

### Architecture

#### *Government Trend:*

State Information Technology is moving toward a uniform architecture, as outlined by NASCIO and recommended by the Office of Justice Programs. States are looking at common architecture as a key governmental framework for information systems integration.

	Inadequate Practice	Substandard Practice	Standard Practice	Best Practice	Exceptional Practice
IT	1	2	3	4	5
ITE	1	2	3	4	5

While the view of architecture as a key asset for Iowa is strong, a statewide architecture strategy is not evident.



*Operational Maturity*  
*Operations Master*



# Operational Capability & Maturity Levels

- Based on COBIT (Control Objectives for IT)
- 8 Operational Best Practice Areas
- 318 Control Categories
- Scoring based on an extrapolation of self assessment
- Develops Maturity Levels and Operational Capability scores

## Efficiency and Effectiveness Patterns

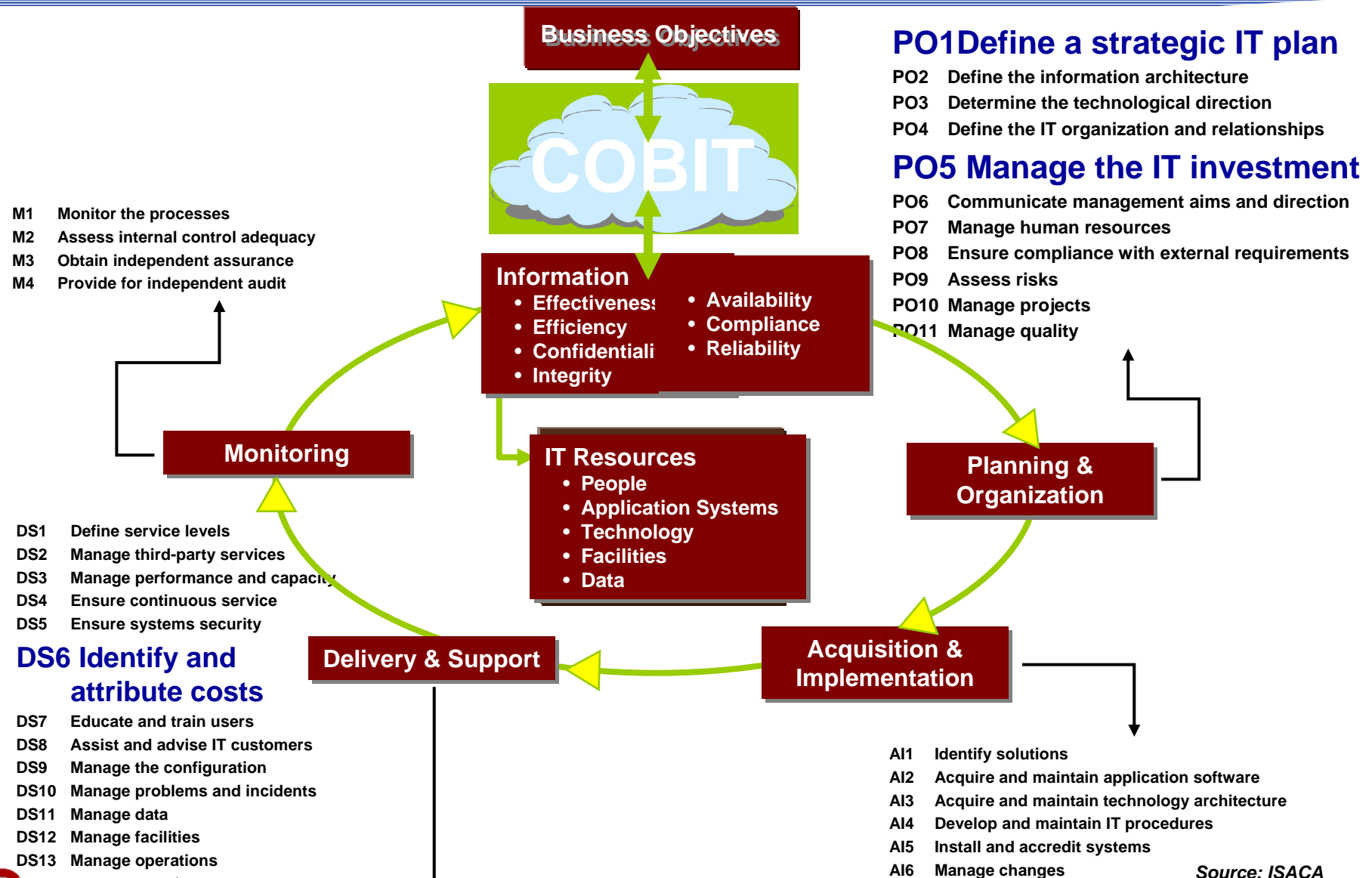
### CoBIT Driven IT Controls and Best Practices

Performance	Frequency	Current Status	
		Coverage %	Functional Quality
None - 0	None - 0	0-25 = 1	Not Effective - 1
Irregular - 1	Infrequent - 1	25-50 = 2	Somewhat Effective - 2
Regular - 2	Frequent - 2	51-75 = 3	Effectively - 3
	Best Practice	76-100 = 4	Very Effective - 4

<b>Control Category:</b>				
<b>IT CAPABILITY DIMENSION</b>				
Business Process Management				
IT Financials				
<b>INFORMATION SYSTEM SECURITY PROGRAM</b>				
Resistant to Information Technology Attacks				
Timely and Accurate Data for				
Timely and Accurate Data for				
Business Process				
Proposed System Process				
<b>UNIMPLIMENTED PARTICIPATION</b>				
Online Functional Team				
Use of Application Development/Programming				
User Participation in Business Development Process				
Acceptance Testing/Signoff				
Production Migration				
Training				

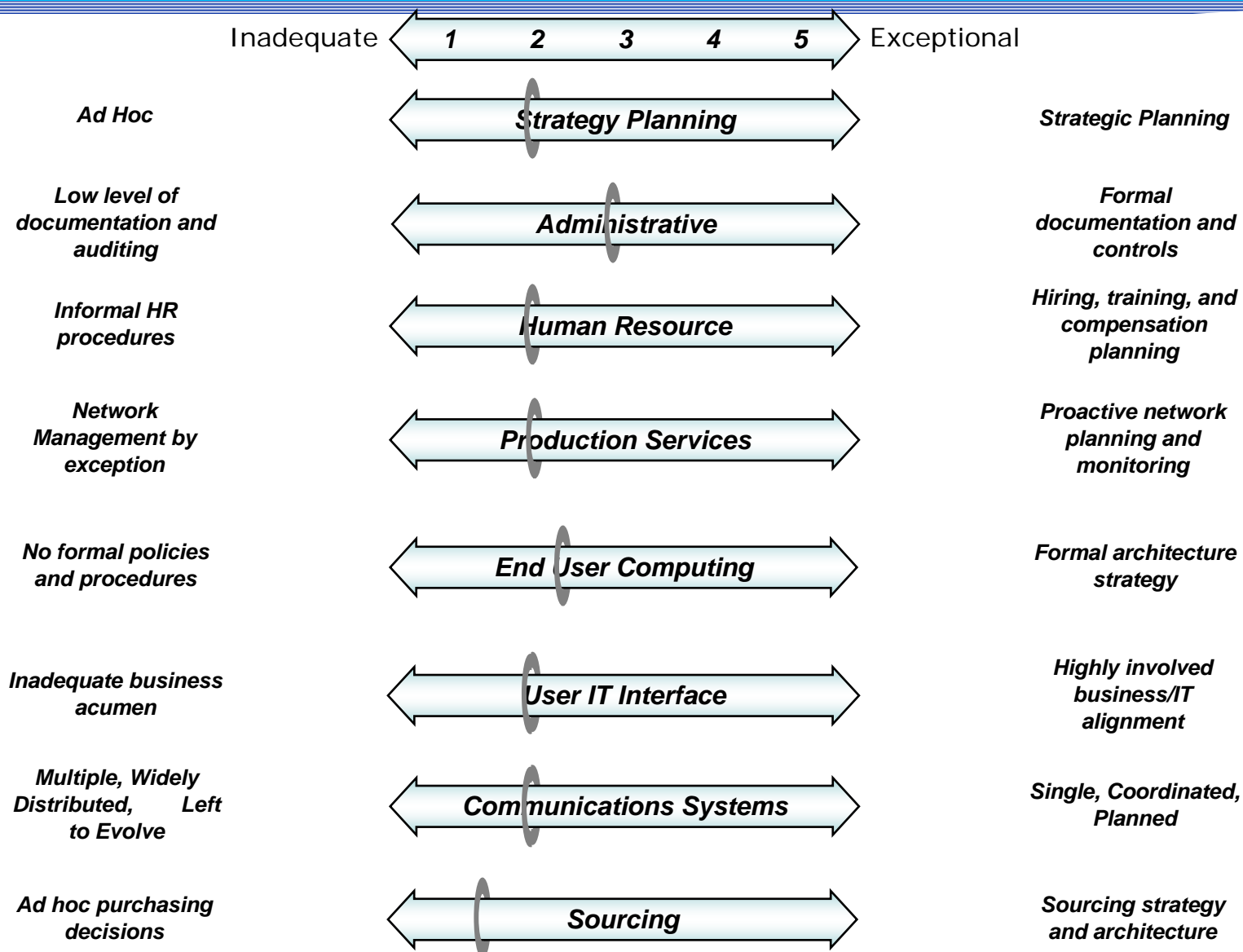
# COBIT Model: Four Domains and Control Objectives



Source: ISACA



# Operational Maturity Levels



# Strategy Formulation & Planning

## ***Key Observations:***

A Statewide Strategy and Planning process is not evident.

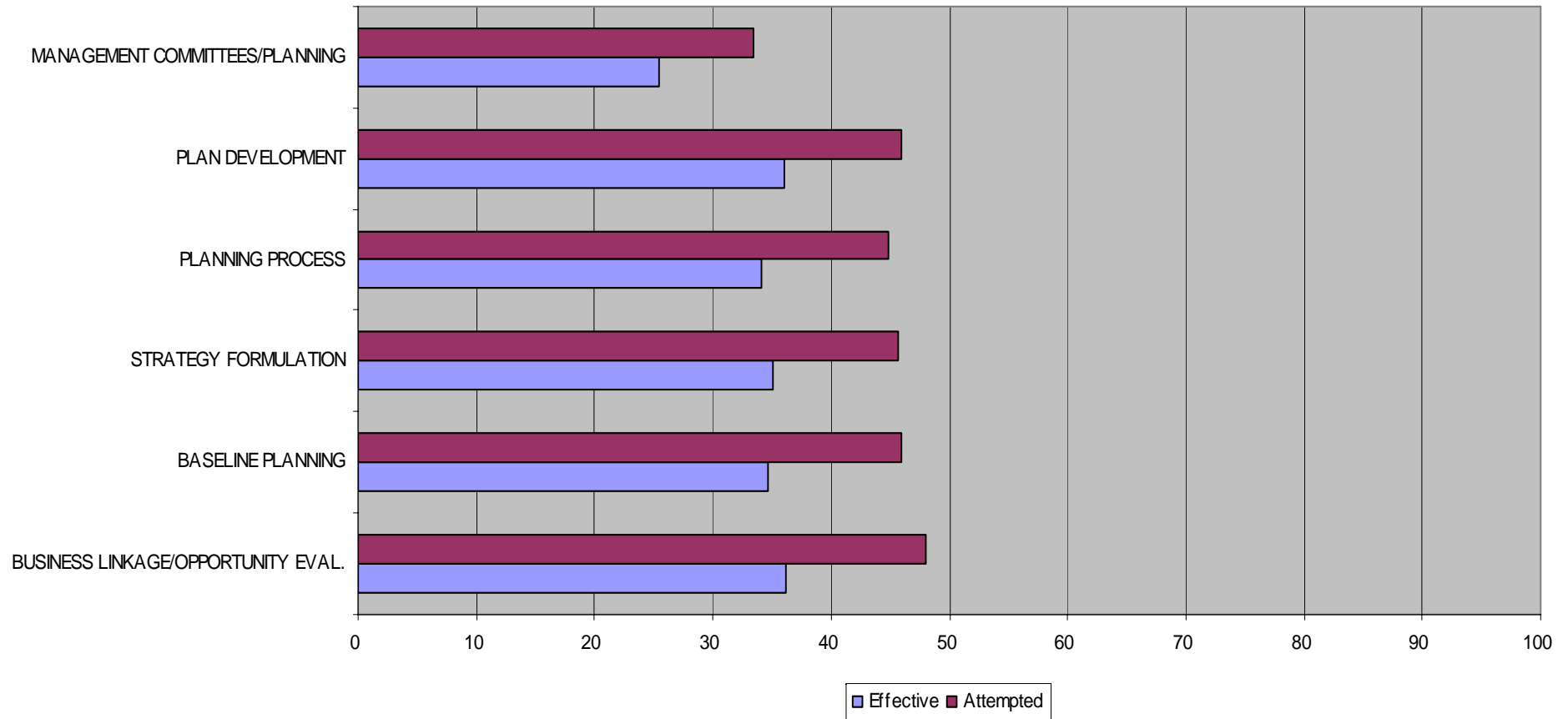
## ***Implication:***

Without a Statewide IT Strategic Planning process, there will be a high potential for misalignment to the Governor's vision and, most importantly, Departmental and Constituent expectations.



# Strategy Formulation & Planning

Strategy Formulation & Planning



Department	Strategy Formulation and Planning	Administrative Management	Human Resources Management	Production Services Management	EUC Management Practices	User and IT Interface Management	Communications System Management	Sourcing
Large	46.27	70.18	58.13	63.03	55.79	46.32	58.27	49.68
	72.48	71.78	56.73	64.31	73.31	67.40	64.52	60.23
	33.47	24.46	26.41	26.42	29.99	26.61	26.42	18.82
	98.83	100.00	96.75	96.42	98.92	100.00	90.14	100.00
	36.20	64.26	56.34	34.35	32.35	25.74	27.98	46.20
	70.59	70.14	55.40	73.77	58.10	58.98	80.94	64.51
	59.50	76.21	54.93	77.58	66.06	68.54	64.95	59.56
	90.36	95.88	87.79	88.29	87.98	90.40	95.60	84.69
Medium	63.23	75.28	41.92	50.11	60.53	67.45	59.10	37.54
	12.53	15.12	11.26	12.65	20.94	14.30	13.66	11.24
	41.96	49.48	45.10	65.34	72.61	43.69	45.46	27.25
	86.22	91.99	83.62	62.43	83.46	87.40	65.34	79.26
	40.40	52.89	61.37	63.83	59.22	21.87	51.51	68.26
	42.61	25.43	9.49	12.56	2.30	7.78	33.60	24.69
	33.43	67.91	44.68	38.75	48.30	44.13	32.81	32.18
	83.27	69.64	67.41	63.47	69.37	66.00	55.33	59.29
	8.68	21.18	5.00	10.30	15.79	0.00	18.61	0.00
	31.68	33.69	24.34	30.26	45.12	32.31	28.30	20.53
Small	20.88	32.44	37.16	30.49	54.53	36.64	50.66	13.81
	17.61	15.53	20.02	20.39	18.83	8.96	8.33	0.00
	14.69	23.07	18.10	20.62	12.09	5.35	5.57	0.00
	32.65	44.25	29.96	21.22	22.64	5.98	25.41	13.82
	34.05	39.05	25.07	27.94	39.09	31.90	39.72	34.65
	100.00	100.00	81.58	61.86	88.00	88.00	19.56	0.00
	32.00	34.22	20.23	31.18	27.74	31.53	21.02	2.44
	6.84	13.10	20.46	15.89	17.89	0.37	2.77	0.00
	37.36	69.17	28.88	21.92	40.28	0.00	0.00	15.02
	23.11	75.44	28.92	39.55	61.93	25.32	14.65	26.99
	4.60	12.84	0.98	4.73	9.58	0.00	4.44	0.00
	21.69	52.48	19.59	22.07	37.26	8.44	6.36	14.00

# Multi Dimensional Analysis



## ***Business/IT Alignment***

examines the overall business strategy, executive commitment, business case for the initiative, the IT strategy, and the current state of business and IT alignment.

## ***Governance and Control***

considers two key elements: Governance – the tools and techniques used to prioritize initiatives and allocate resources across the enterprise, and Control – the tools and techniques used to manage and control the program initiative.

## ***Human Capital Management***

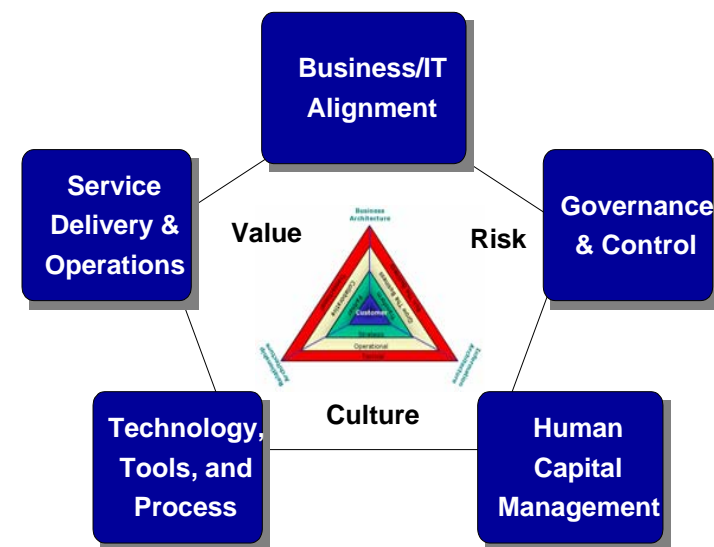
examines organizational and personnel considerations, including organization structures, culture, readiness, training, and alignment of roles, responsibilities, and incentives with objectives.

## ***Technology and Tools***

examines the technology solution: enterprise architecture, information architecture, technical architecture and infrastructure, application architecture, behavioral characteristics, and tools and standards for application delivery.

## ***Service Delivery and Operations***

examines the tools and processes installed to support ongoing operations.



*An Analysis of the Critical Factors Effecting the EIP Assessment Areas*

# Evaluation Elements Requiring Organizational Improvements

## ***Business/IT Alignment***

- Strategy, Vision & Goals
- **Business Case and Risk**
- Business Processes & Reqts
- Executive Commitment/CSFs
- **Business/IT Relationship**
- Communication Plans

## ***Governance & Control***

- **Governance Model**
- **Information Policy**
- Methodologies
- **Program Mgmt**
- **Budget & Resource Mgmt**
- Statement of Work

## ***Human Capital Management***

- Organization Structure
- **Organizational Readiness**
- Functional Competencies
- Training
- Knowledge Transfer

## ***Technology, Tools, & Process***

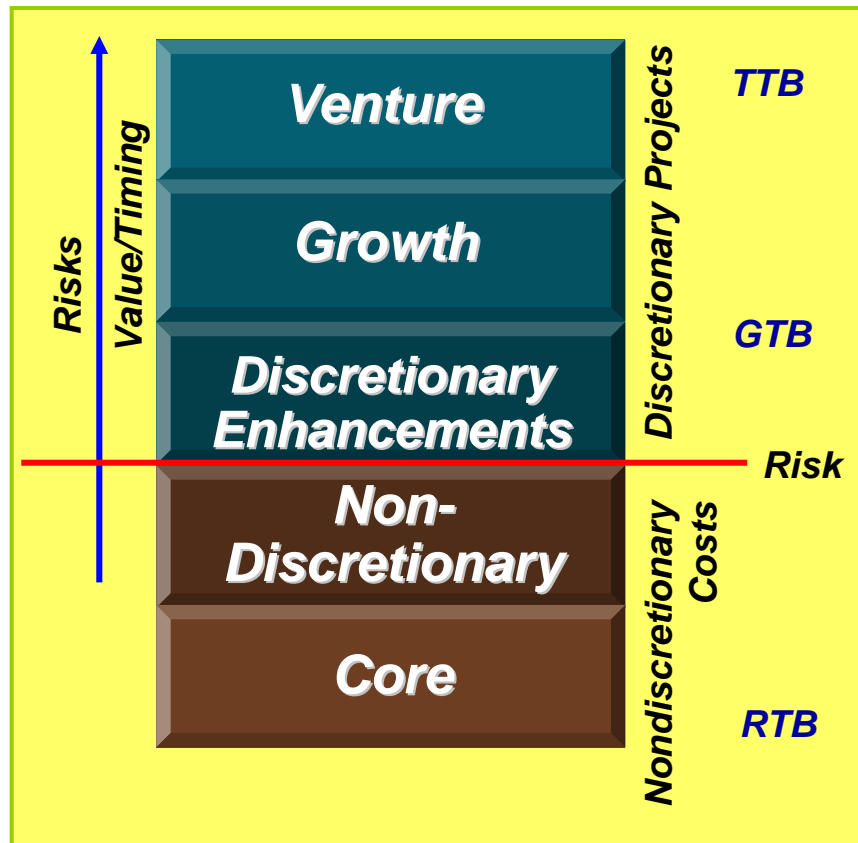
- **Architectures and Standards**
- Process/Tool Mapping
- Product Viability
- Application Delivery
- **Infrastructure Engineering**
- Behavioral Characteristics

## ***Service Delivery & Operations***

- **Enterprise Systems Mgmt**
- Service Level Mgmt
- **Sourcing/Vendor Mgmt**
- Contracts

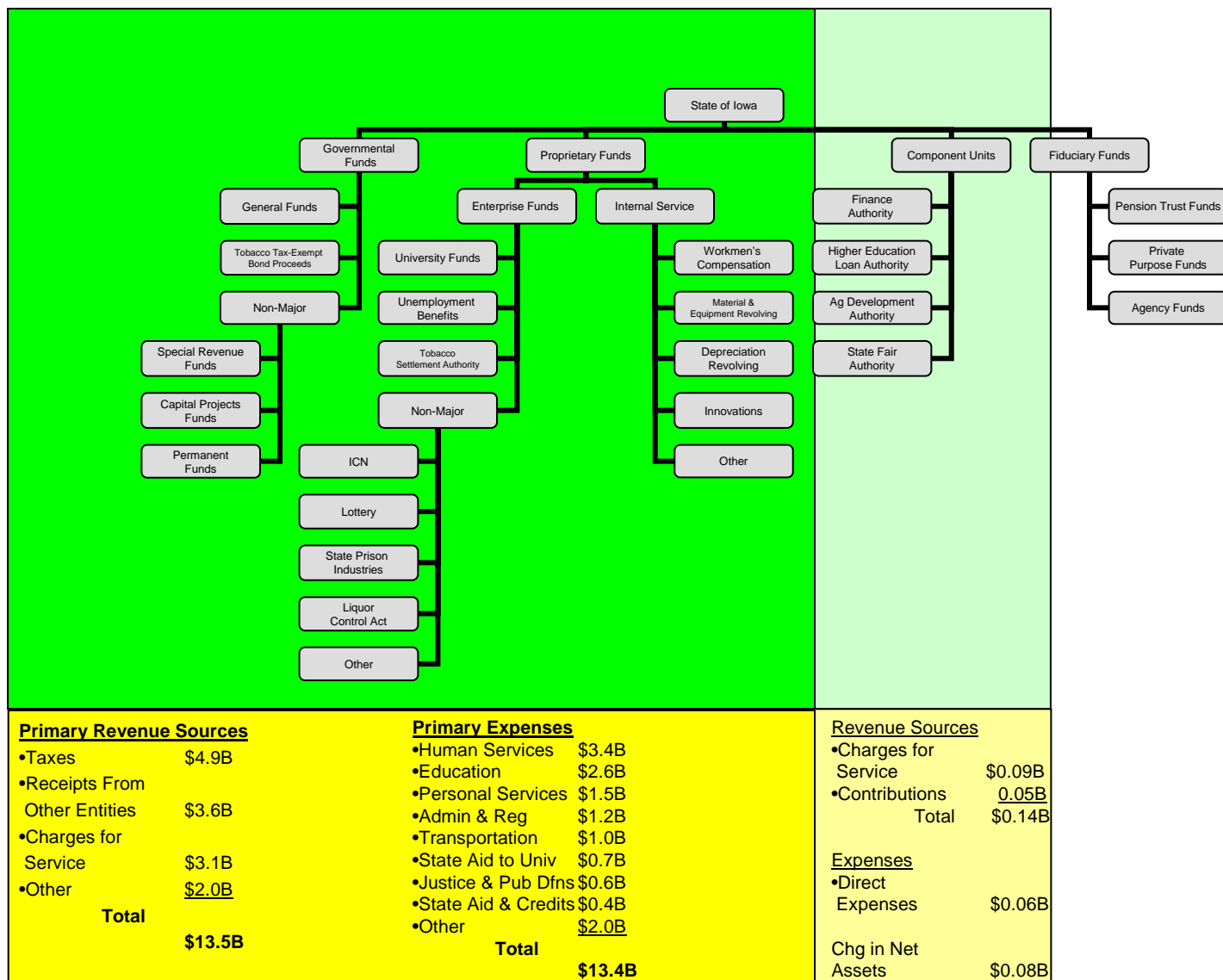
# Prioritization and Value Categorization

## Technology Investment Portfolio



**The IT Organization As a Whole Has Inadequate Processes to Define, Track and Manage the Budget Process in a Standardized Fashion.**

# Iowa Fund Structure





# Executive Vision and Business Drivers

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# Common Vision Requirements for Information Technology

## *Departments' View of What They Value*



# Iowa Common Business Drivers

## 1. Security

- 1. User access*
- 2. Homeland Security*
- 3. Intrusion Detection*

## 2. Data Management

- 1. Integrity*
- 2. Accessibility*
- 3. Storage*

## 3. Regulatory

- 1. Compliance*
- 2. Federal /State Programs*

## 4. Cost Management

- 1. Effectiveness/Efficiencies*
- 2. Avoidance*

## 5. Service Delivery

- 1. Problem Management*
- 2. Change Management*
- 3. Service Level Agreements*

## 6. Business/Constituent Alignment

- 1. Funding Process*
- 2. Constituency Alignment*
- 3. Strategic Focus*

## Of Note

- Over 500 Technology Based Vendors Statewide
  - Nearly 400 Technology Based Vendors for the EIP Study
  - 80% of IT Vendor Spend Is With 30 Vendors
  - Vendors Not Being Managed to Performance Metrics
  - Vendor Relationships Are Not Being Leveraged Across Departments
  - Projected Significant Savings Potential Over Three Year Life Cycle
- With Proper Vendor Management Practices in Place

# First Strikes in Consolidation

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# Top Consolidation Program Winners

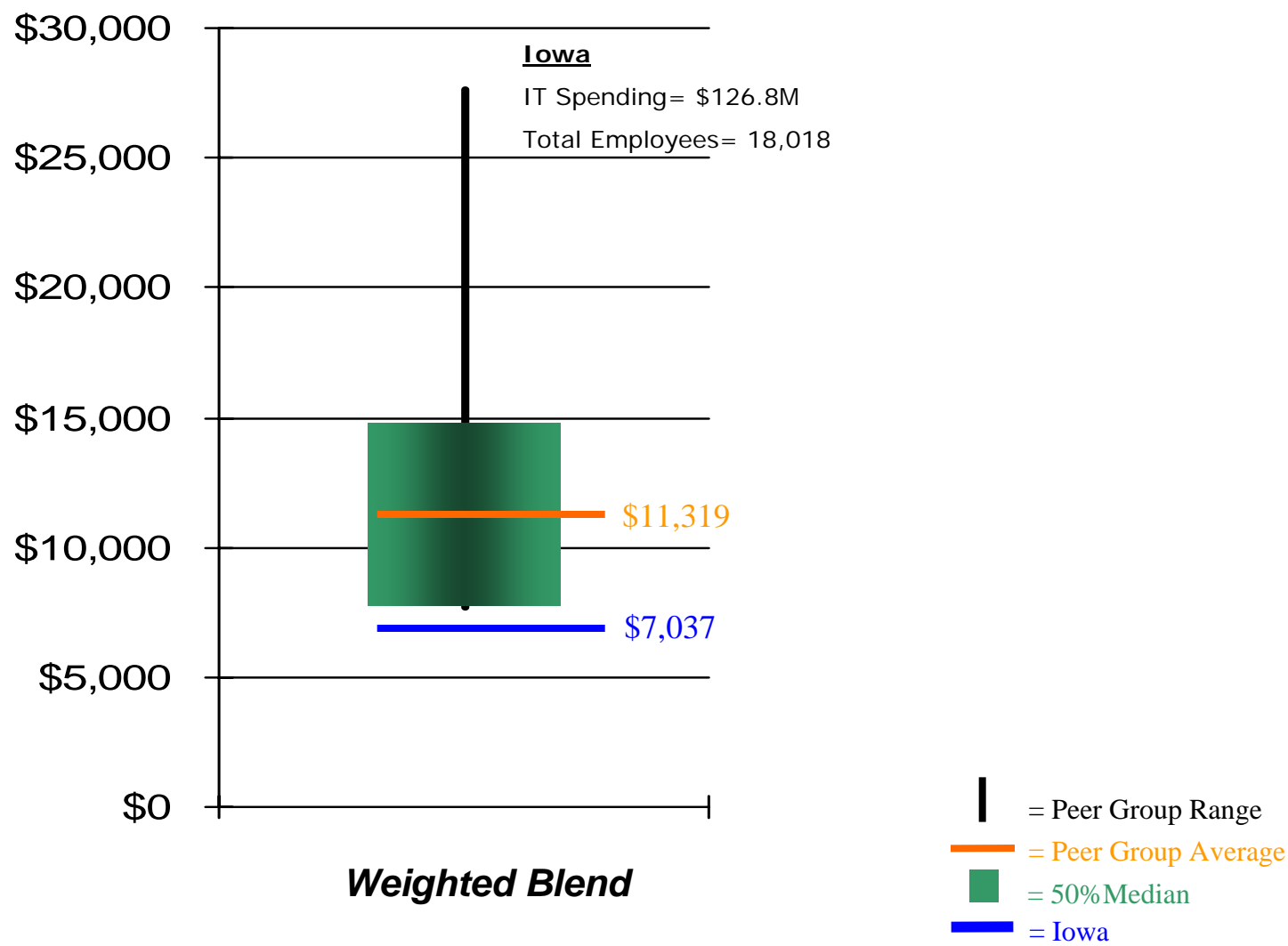
- Governance Process ( control investments to standards)
- Vendor Performance Management (value based contracts)
- Data Center Consolidation (backup and disaster recovery)
- Common Statewide Infrastructure
- Network Consolidation
- Application Consolidation Initiative (full inventory first)
- Telecommunications Utility (utilize statewide)
- Desktop Life cycle (spend to standards, cascade)
- Procurement Processes (commodity buys, web buy type)
- Defined Architecture for Project Procurements

# Process and Cost Impacts

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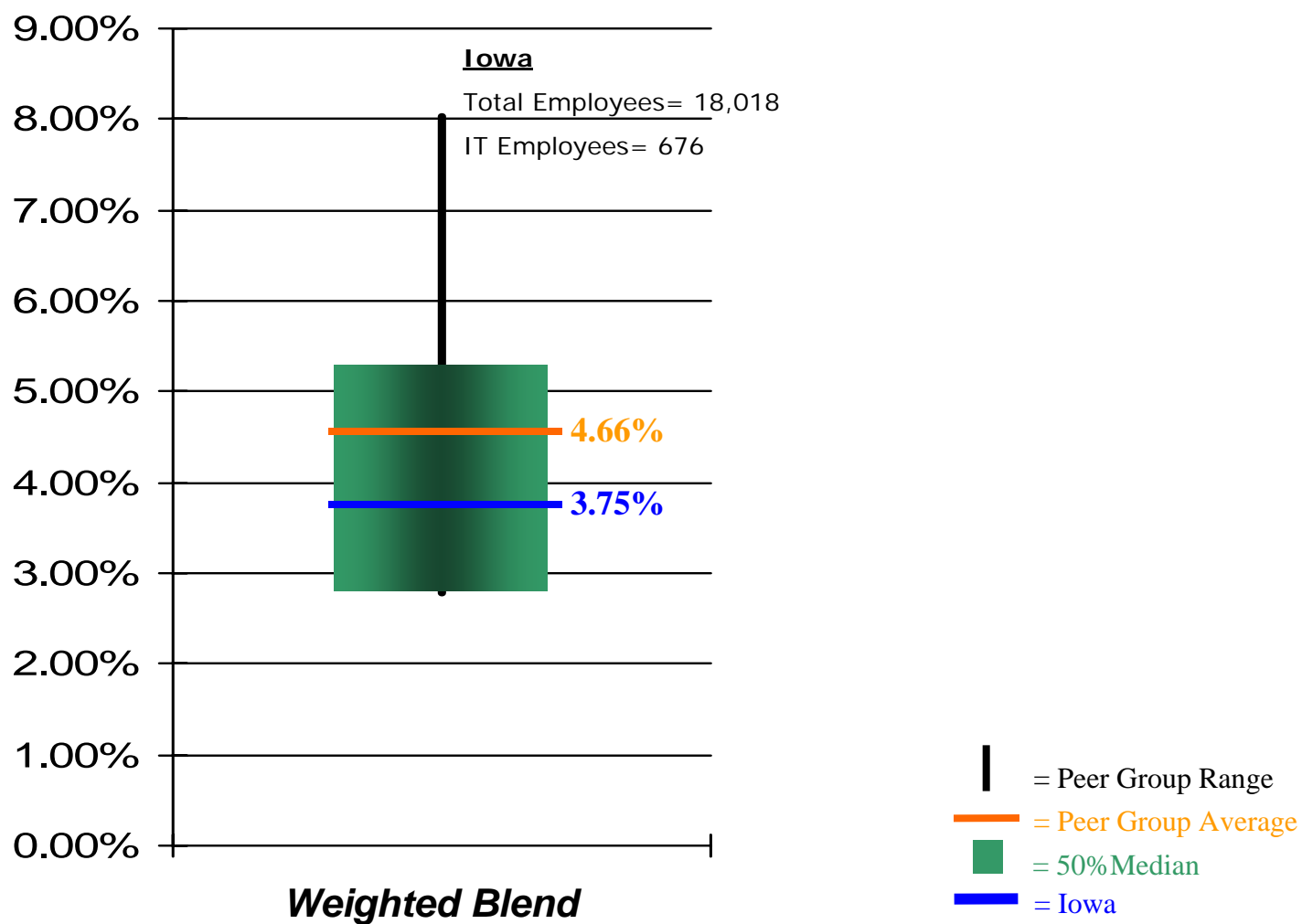


# 2003 IT Spending Per Employee

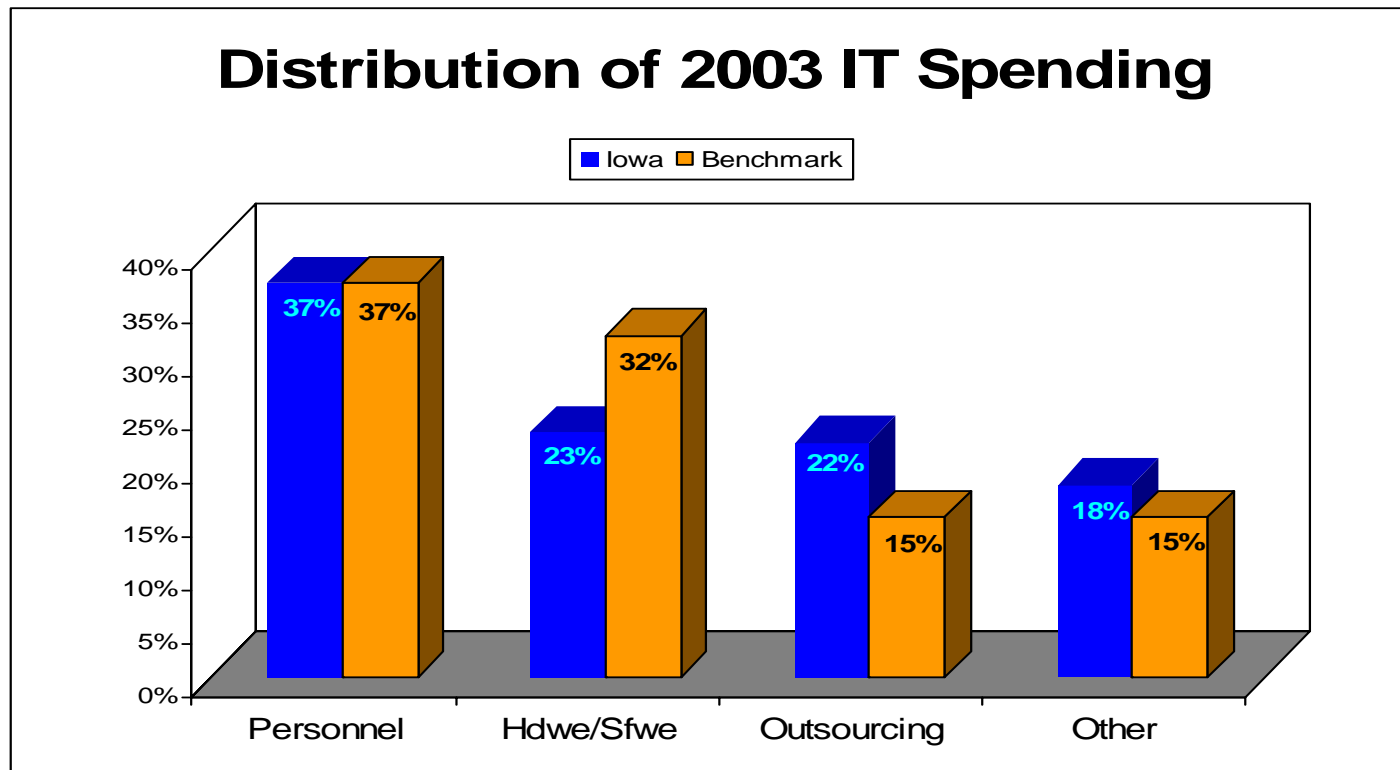




# Percent of Employees Dedicated to IT



# 2003 IT Spending

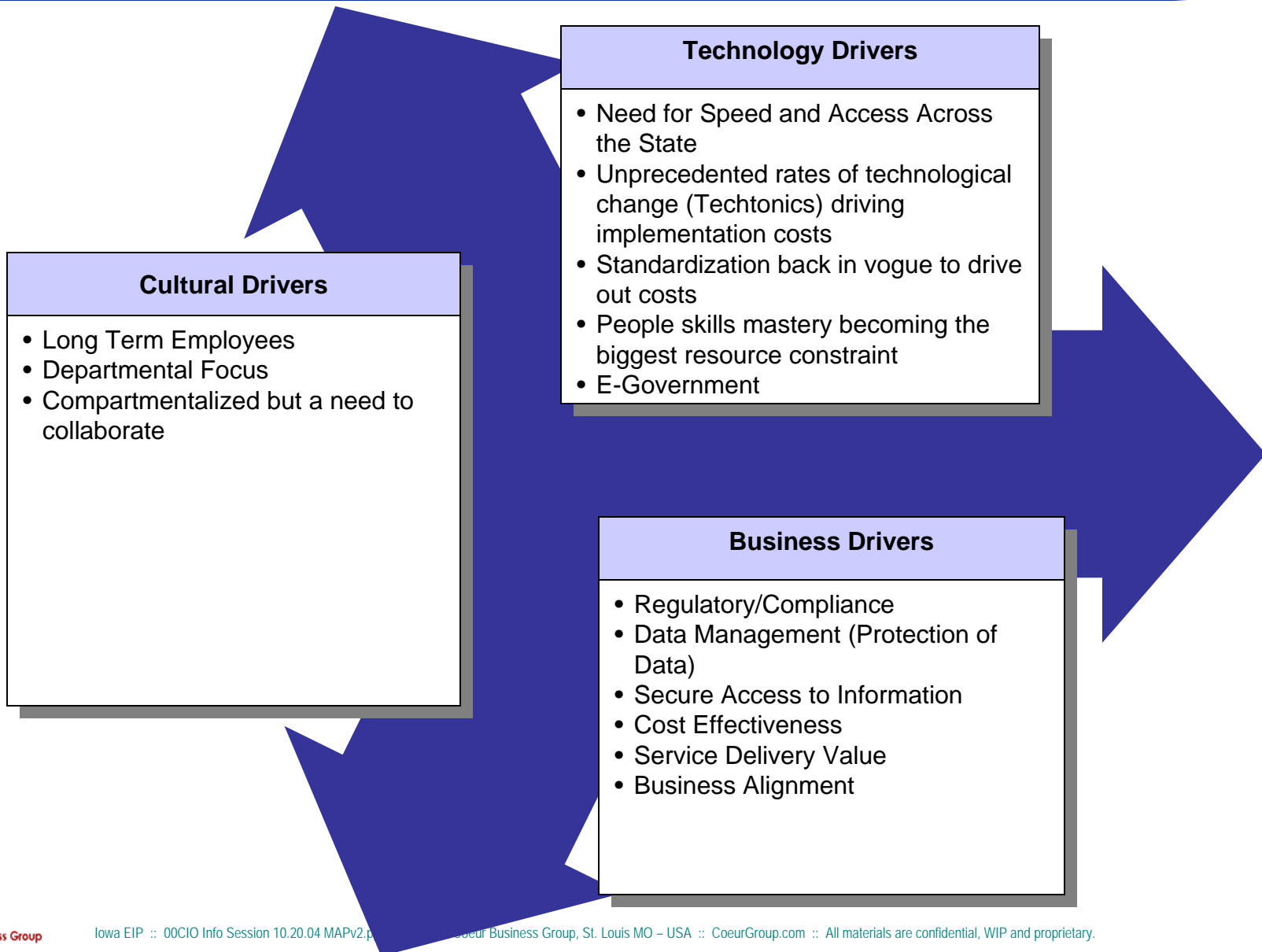


# Organizational Trends

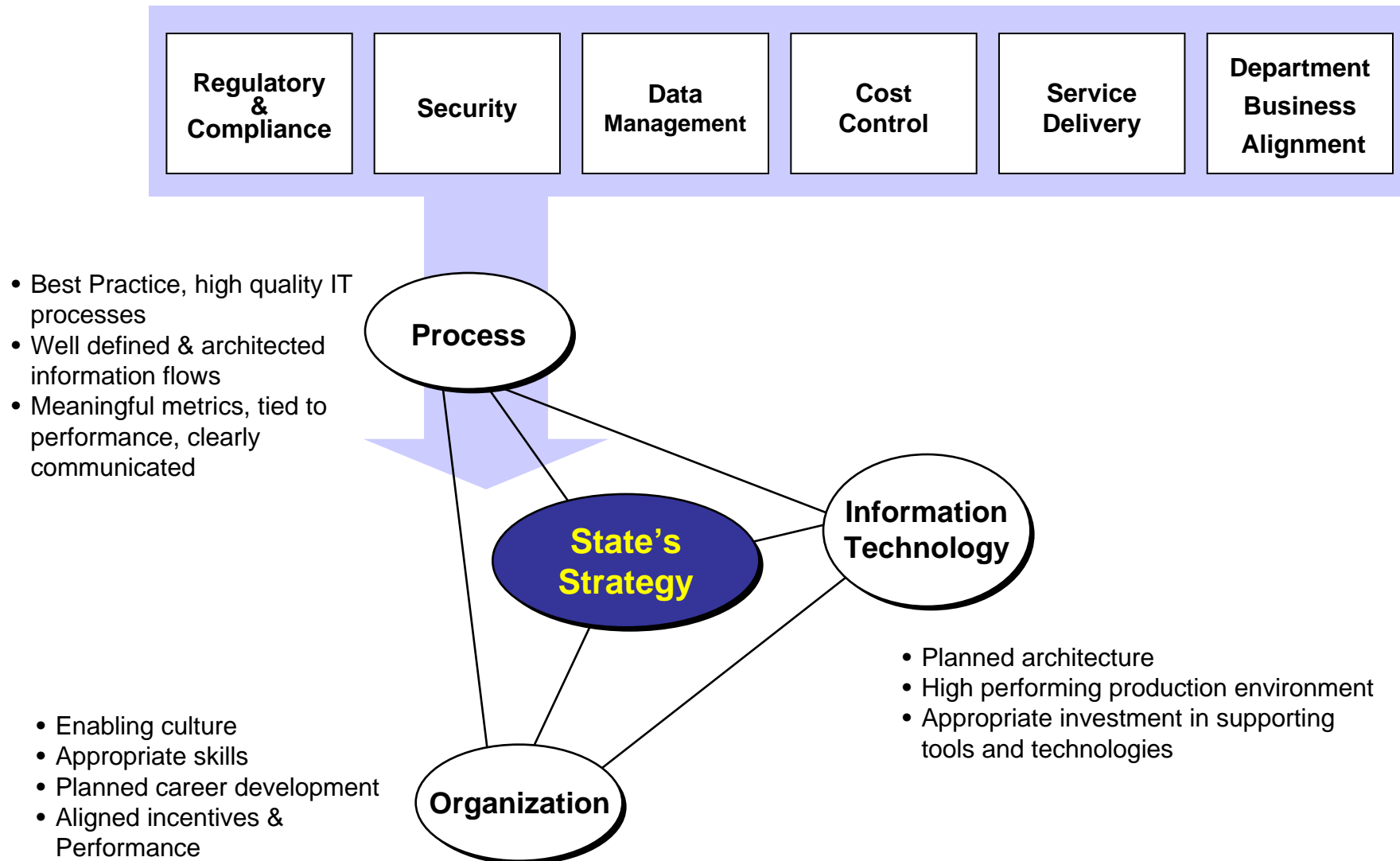
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# Forces That Are Reshaping State Government in Iowa at an Unprecedented Rate



# The Business Strategy Drives Implications for IT Across the Classic Dimensions



# Organization Change Principles

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## 8 Guiding Principles for IT Reorganization/Centralization

### ***1. Creating & enabling leadership at every level:***

Senior personnel must lead to clarify ambiguity, decide with imperfect information, achieve progress amid numerous distractions, build trust among strangers, and enhance team communication among individuals.

### ***2. Becoming technically astute:***

Periodic experiments, prototypes, and speculative, analytical configurations test an organization's ability to detect vaporware (false IT products) and re-engineer systems.

### ***3. Creating an information sharing culture:***

Senior IT staff members reinforce that complex solutions are best solved by collaborative performances.

### ***4. Developing rapid learning:***

The pace of technology change and application requires constant and continual learning.

### ***5. Encouraging and rewarding prudent risk-taking:***

Change is inherently risky; encourage sensible risk taking with the understanding that some failures are bound to occur.

### ***6. Focusing on business relationship management:***

Although agile ITOs have cultures of awareness, learning, and information sharing, knowledgeable ITOs stay dynamically aligned with their lines of business (LOBs). CIOs recognize business's changing nature, appoint specialists (BRMs) to facilitate close business/IT relationships,

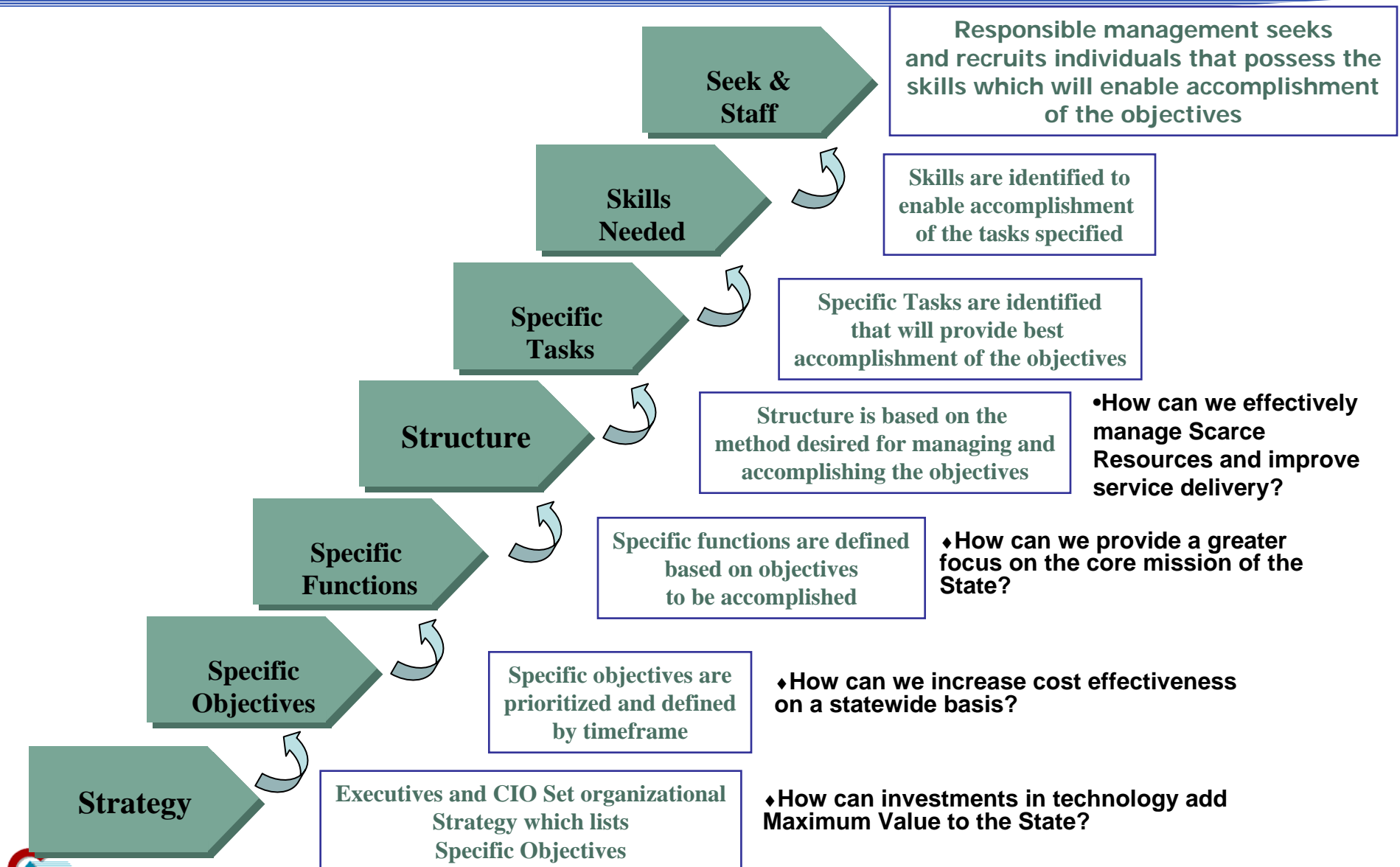
### ***7. Gaining relentless execution:***

High-performance ITOs meet their financial, process, employee, operations, transition, portfolio, and risk commitments and expectations on time and on budget.

### ***8. Having meaningful measures of work:***

Multivariable metrics (money, time, resource improvement, maturity, increased customer satisfaction, etc.) must be used to comprehensively capture and communicate progress and value.

# 7 Steps of Organization Change



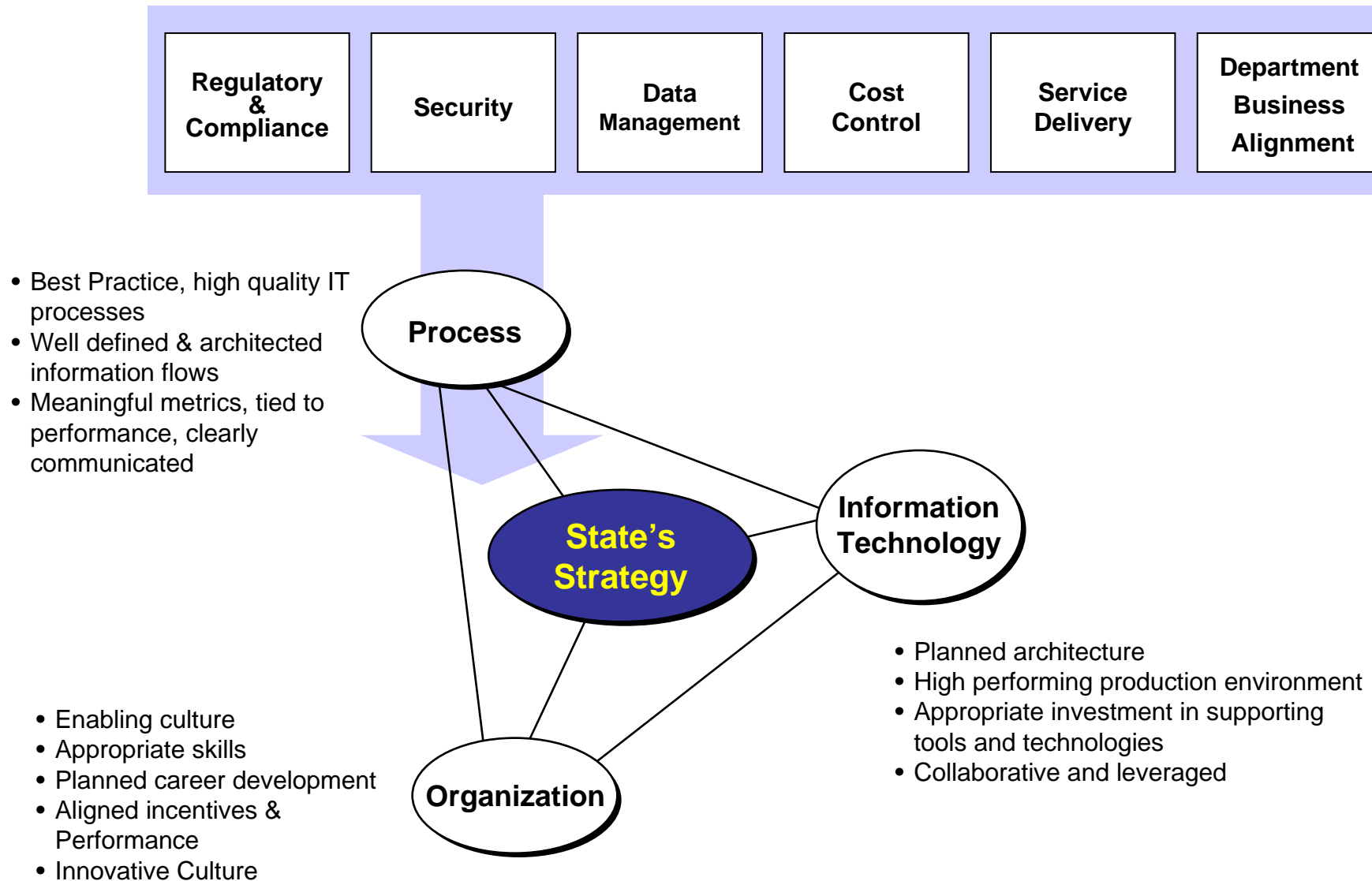


# Process First

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# The Departmental Business Strategy Drives Implications for IT Across the Classic Dimensions



## What Are The Objectives Of House File 534

- **How Can Investments In Technology Add Maximum Value To The State?**
- **How Can We Increase Cost Effectiveness On A Statewide Basis?**
- **How Can We Provide A Greater Focus On The Core Mission Of The State?**
- **How Can We Effectively Manage Scarce Resources And Improve Service Delivery?**

# Process Recommendations

## Initiate A Statewide Investment Governance Process And Structure

*(Technology investment decisions based on business drivers in support of customer requirements)*

## Develop A Statewide Architecture Strategy

*(Drives technology and infrastructure standards and aids in establishment of a statewide information policy)*

## Develop A Sourcing Strategy

*(A sourcing strategy defines vendor partnering relationships based on product and services as well as performance measures and denotes changes in procurement processes to drive critical efficiencies for dealing with suppliers and purchase of standards including spend audit and control)*

## Develop A Program Management Office

*(Provides for successful management of mission critical projects and initiatives from an enterprise perspective. Develops a standard project management approach to maximize the use of subject matter expertise across the enterprise)*

## Create A Customer Relationship Management Focus

*(Create and implement an effective customer relationship model to ensure departmental and technology alignment)*

## Develop Process Controls To Increase Workforce Skills And Utilization

# Process Model Review

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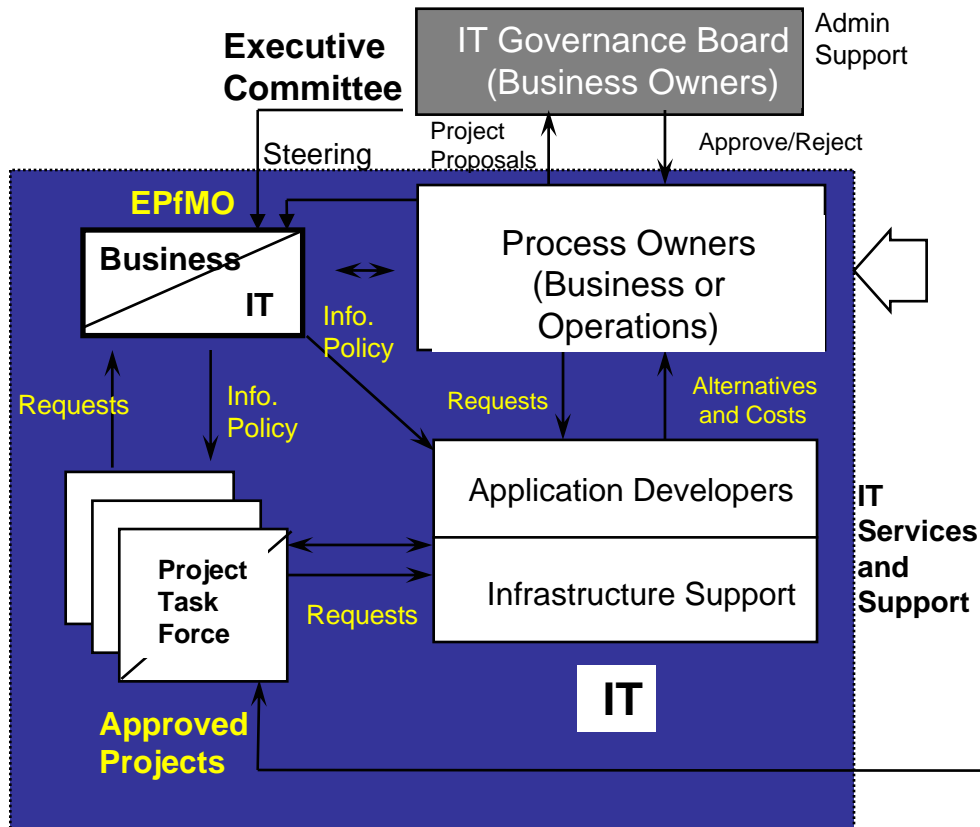
Investment Governance Model  
Enterprise Architecture Model  
Client Relationship Model



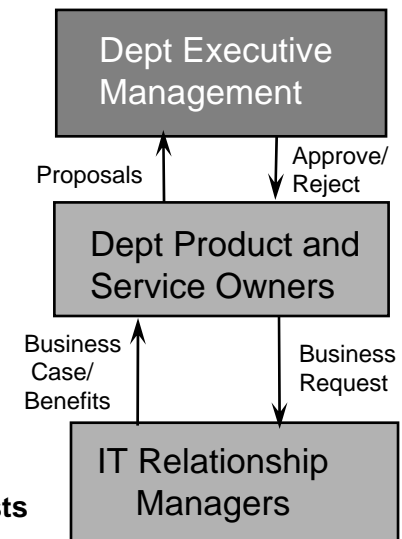
# IT Governance Model

## IT Governance Model

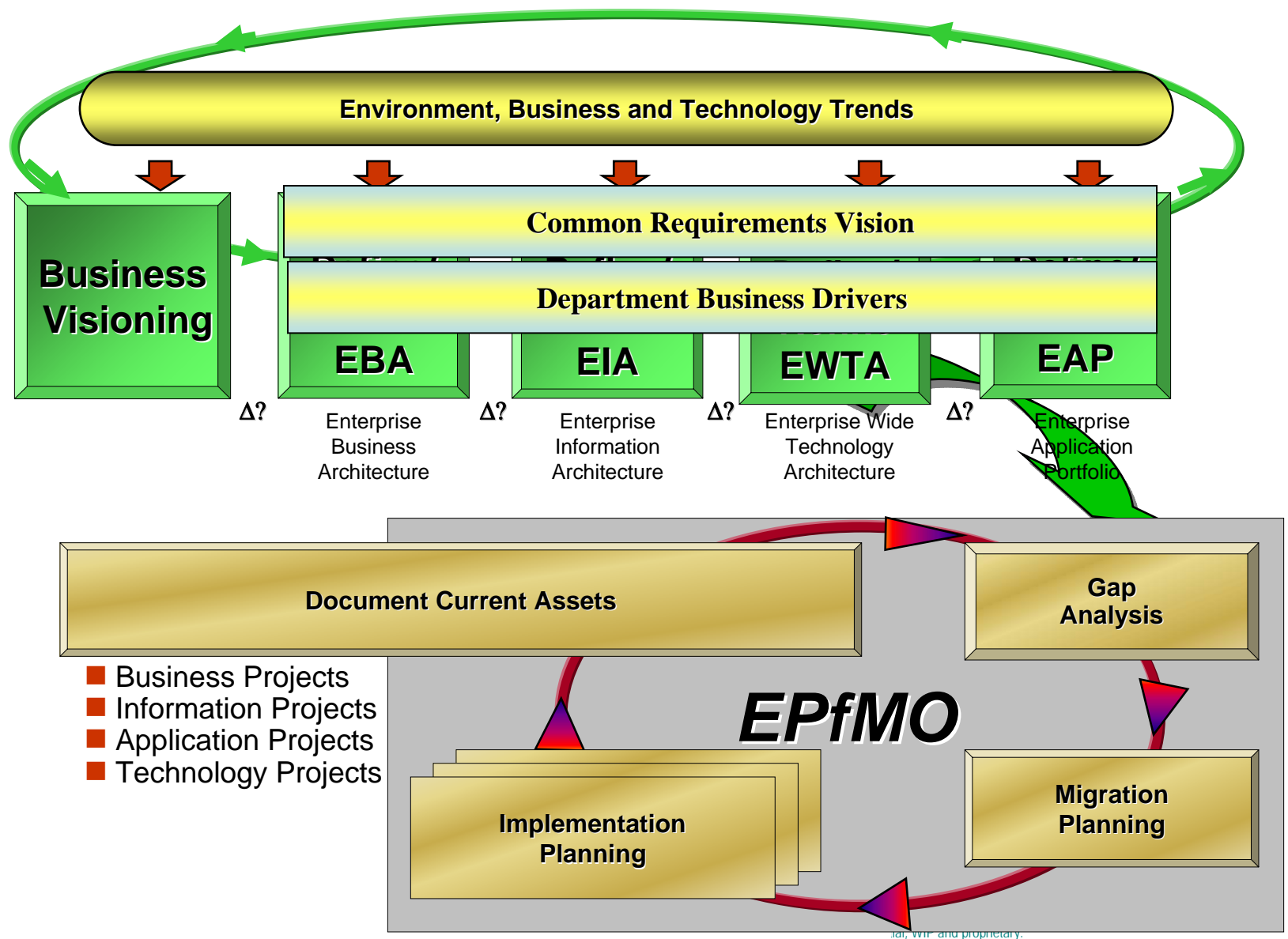
### Enterprise-wide IT Governance



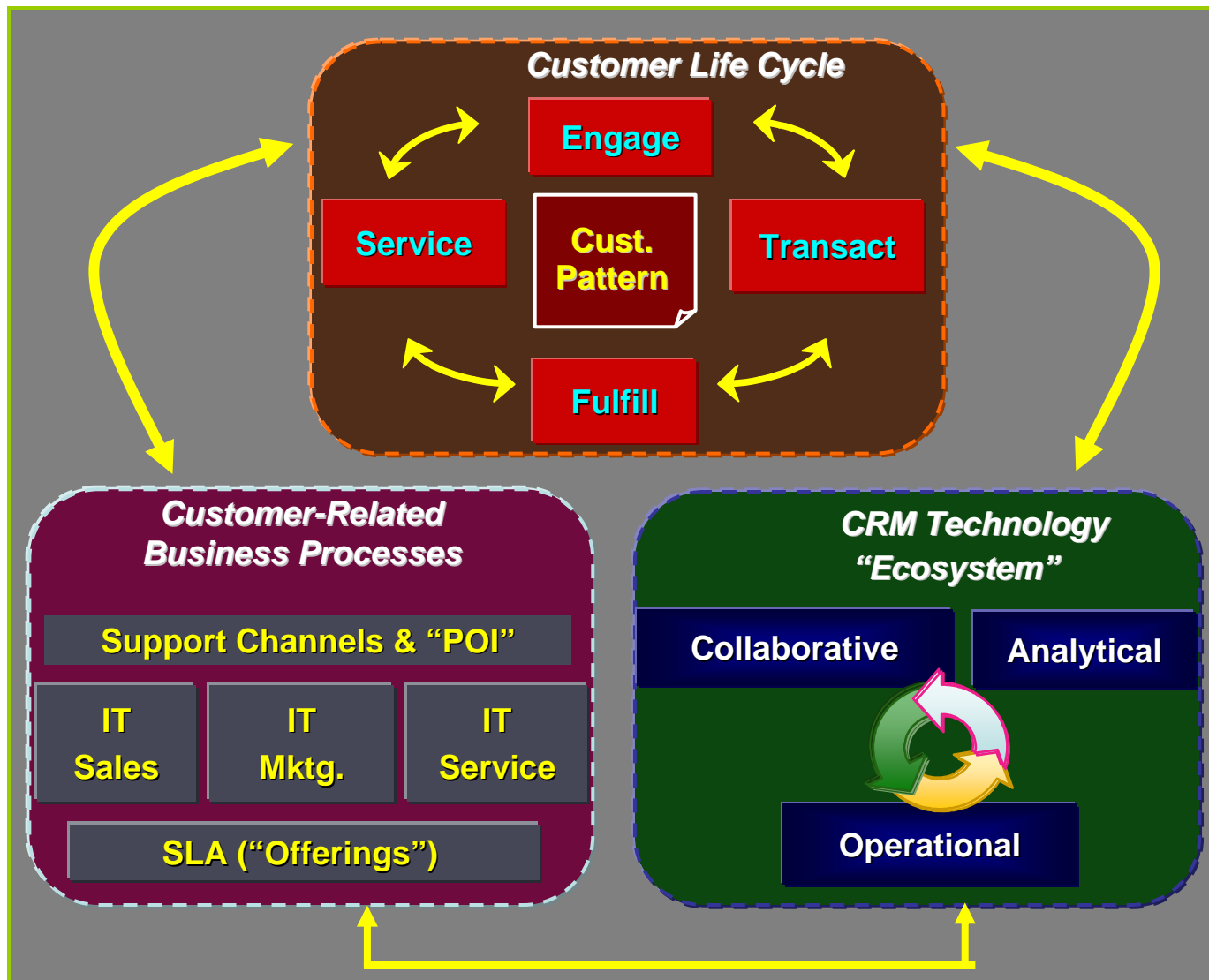
### Intra-Dept Governance Process



# Enterprise Architecture Development Model

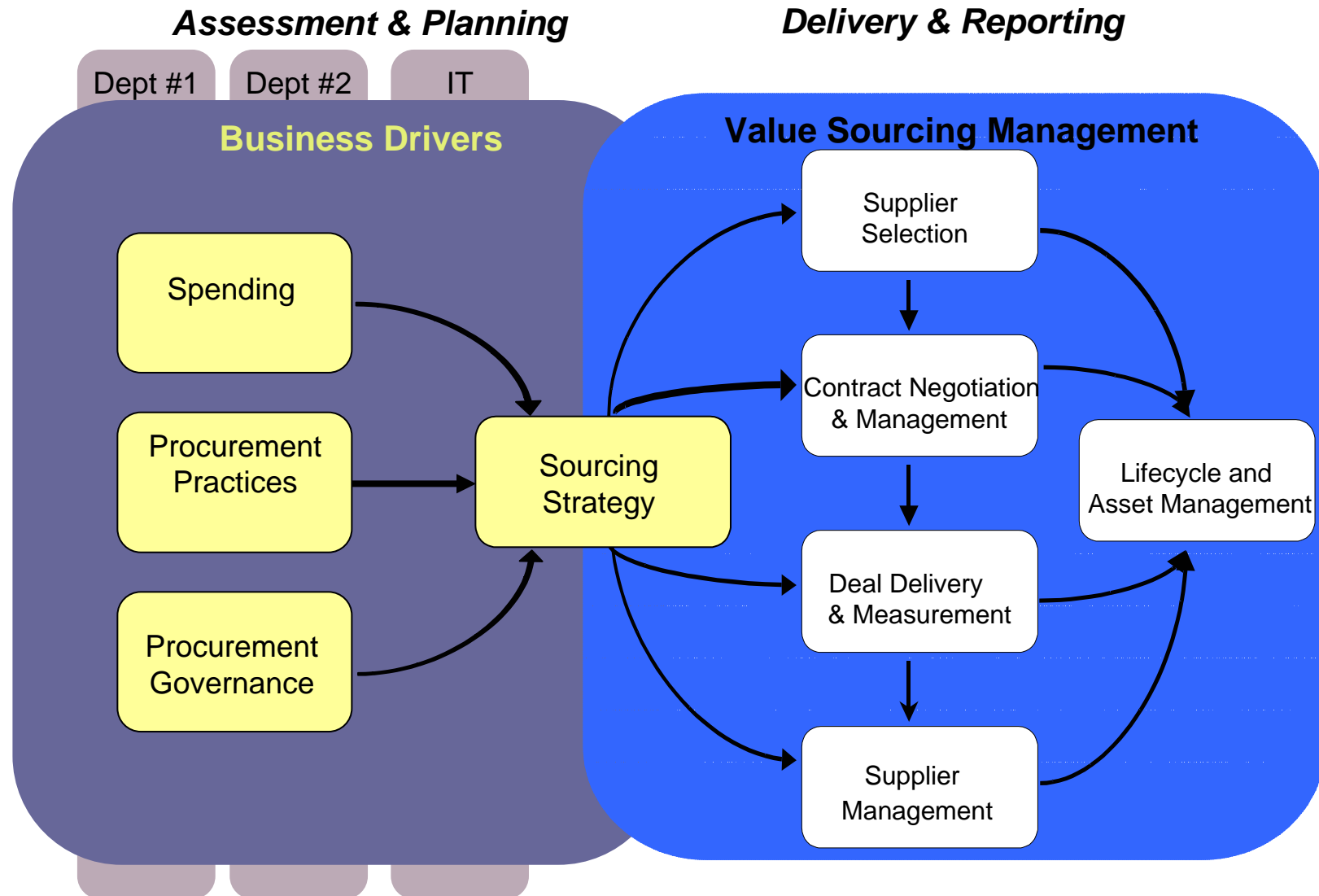


# Customer Relationship Model

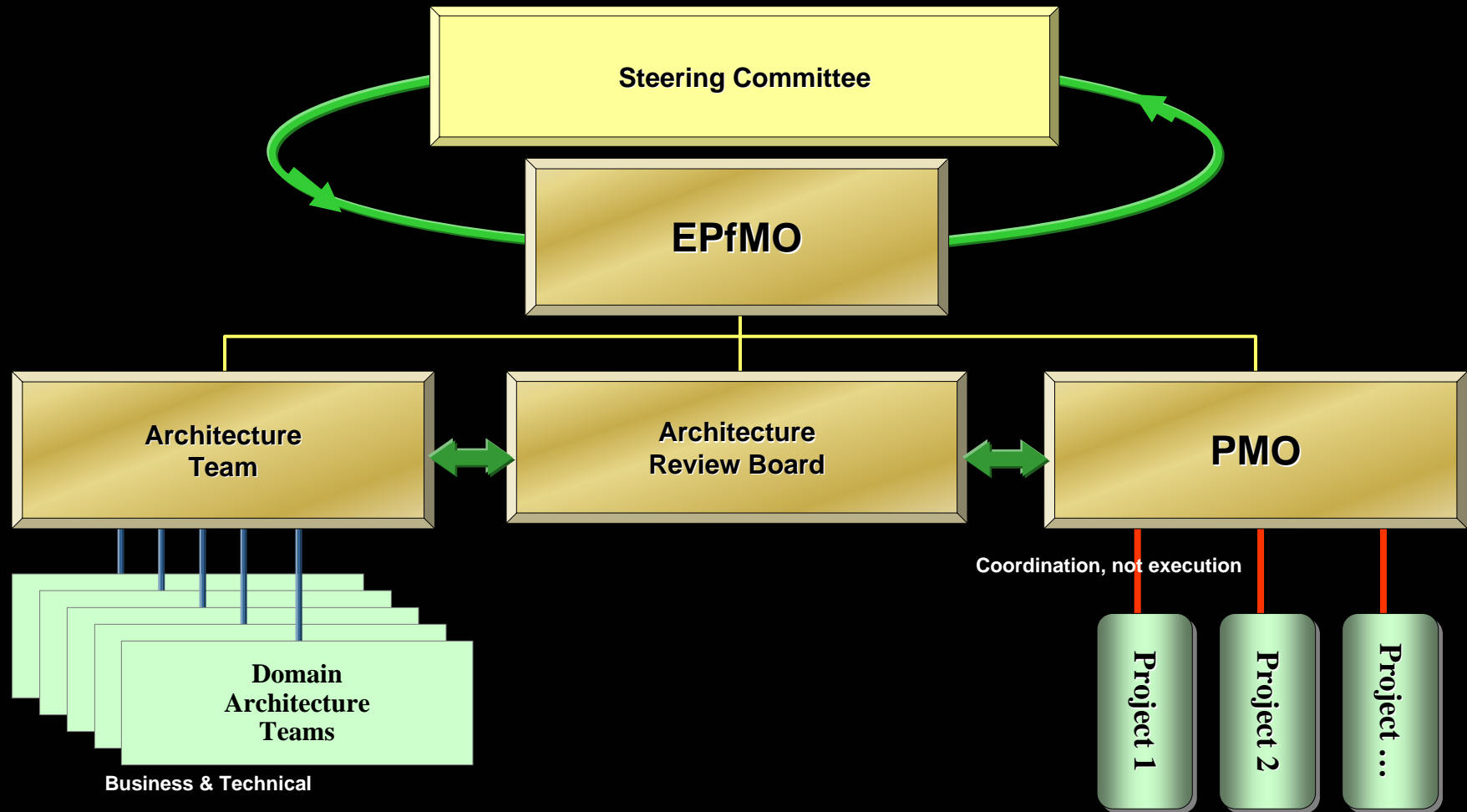




# Value Sourcing Framework Roadmap



# Enterprise Governance Model & Key Relationships



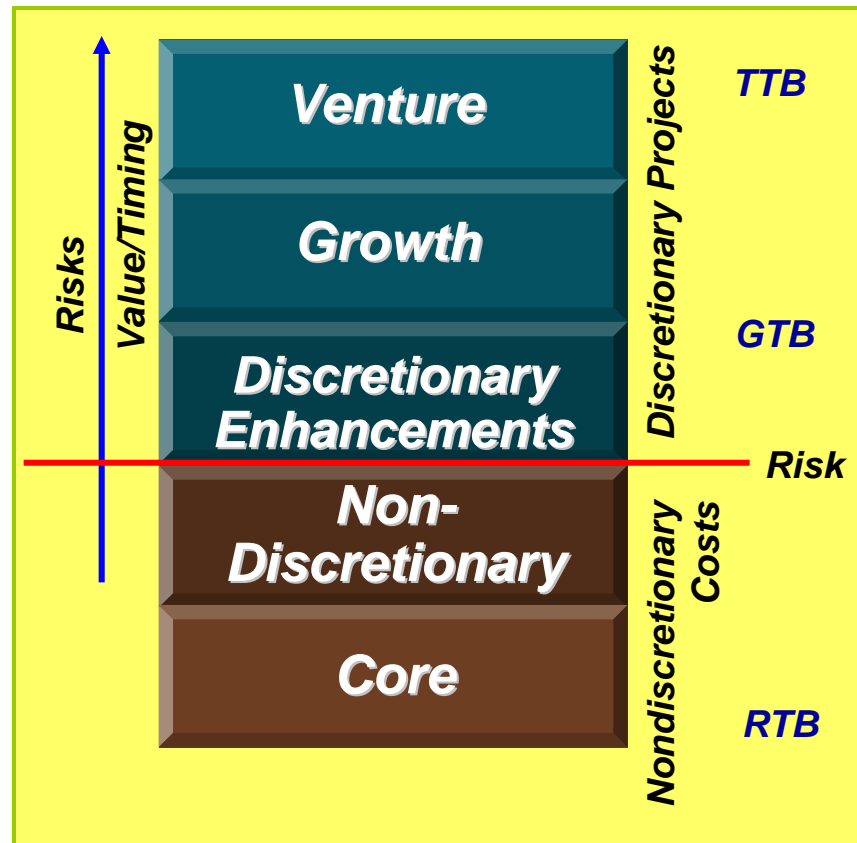
# Organization Structures

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# Prioritization and Value Categorization

## Technology Investment Portfolio



# What are the Objectives

- Maximize Investments In Technology And Add Value To The State
- Increase Cost Effectiveness On A Statewide Basis
- Provide A Greater Focus On The Core Mission Of The State
- Effectively Manage Scarce Resources And Improve Service Delivery

# Innovation in Government – Basic Premises (David Osbourne)

- Flatten the Hierarchy
- Separate Steering From Rowing
  - *Policy decision from Delivery decisions*
- 3 Keys to Steering Organizations
  - *Set policy*
  - *Deliver funds to operational bodies (public/private)*
  - *Evaluate Performance (what get's measured get's done)*
- Mission Driven vs. Rules Driven (agile, high moral)
  - *Critical Success Factors*
  - *6 Majors Business Drivers*
  - *8 Gaps to close*

***“Never tell people how to do things,  
tell them What you want them to  
achieve and they will surprise you with  
their ingenuity”***

***General George S. Patton***

# Financial

The objectives of House Bill 534 are to add maximum value to the state through investments in technology, increase cost effectiveness, provide a greater focus on the core mission, effectively manage scarce resources and improve service delivery.

# Customer

## Service Model

### External Customer View

### Internal Customer View

# Internal Processes

## Adaptive Business Model

## Exemplary Customer Service

## Exemplary Agency Care

## Operational Excellence

## Proactive Business Relationships

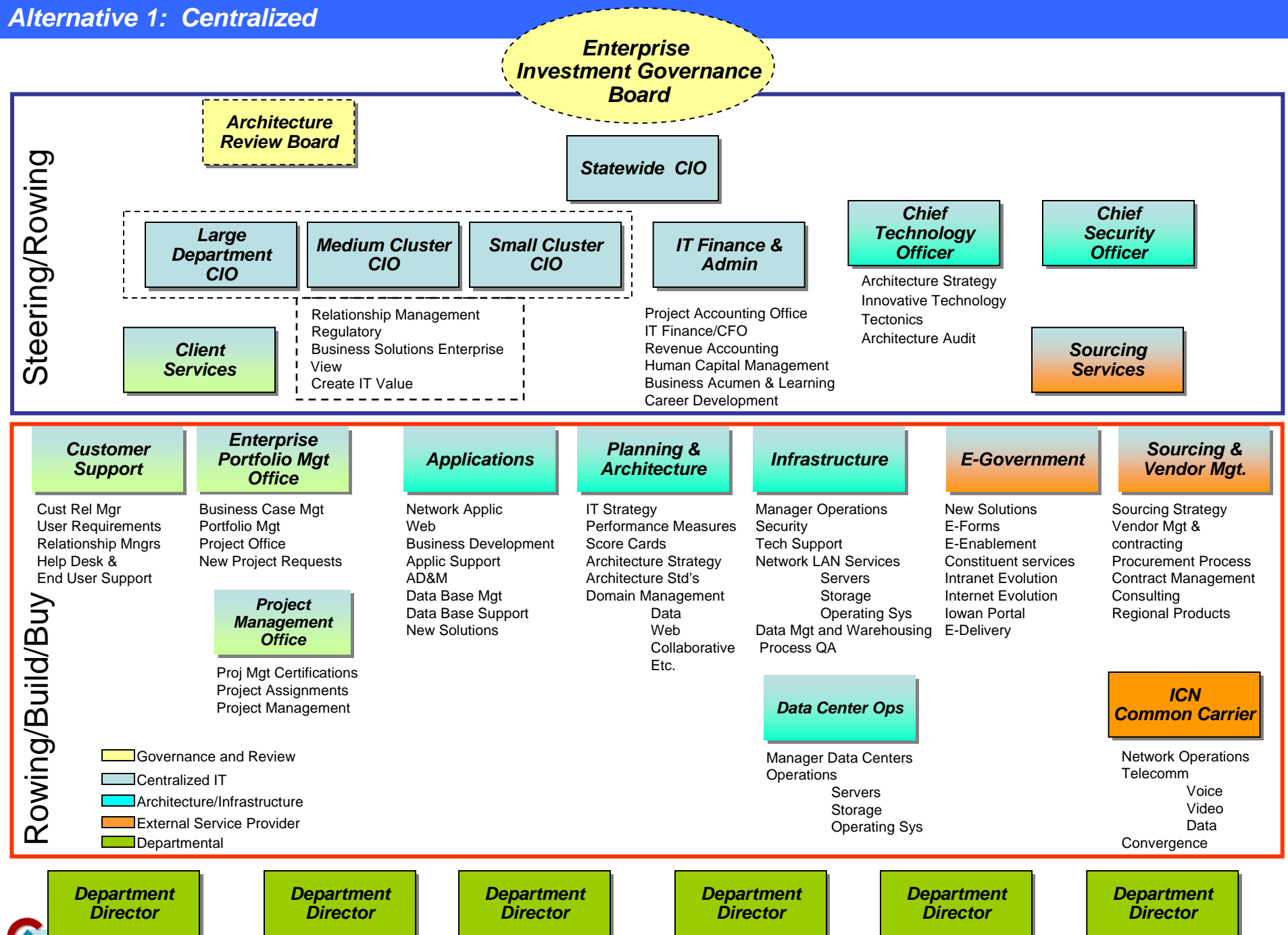
# Learning

## Leadership Excellence & Management Accountability

## Optimal Organization



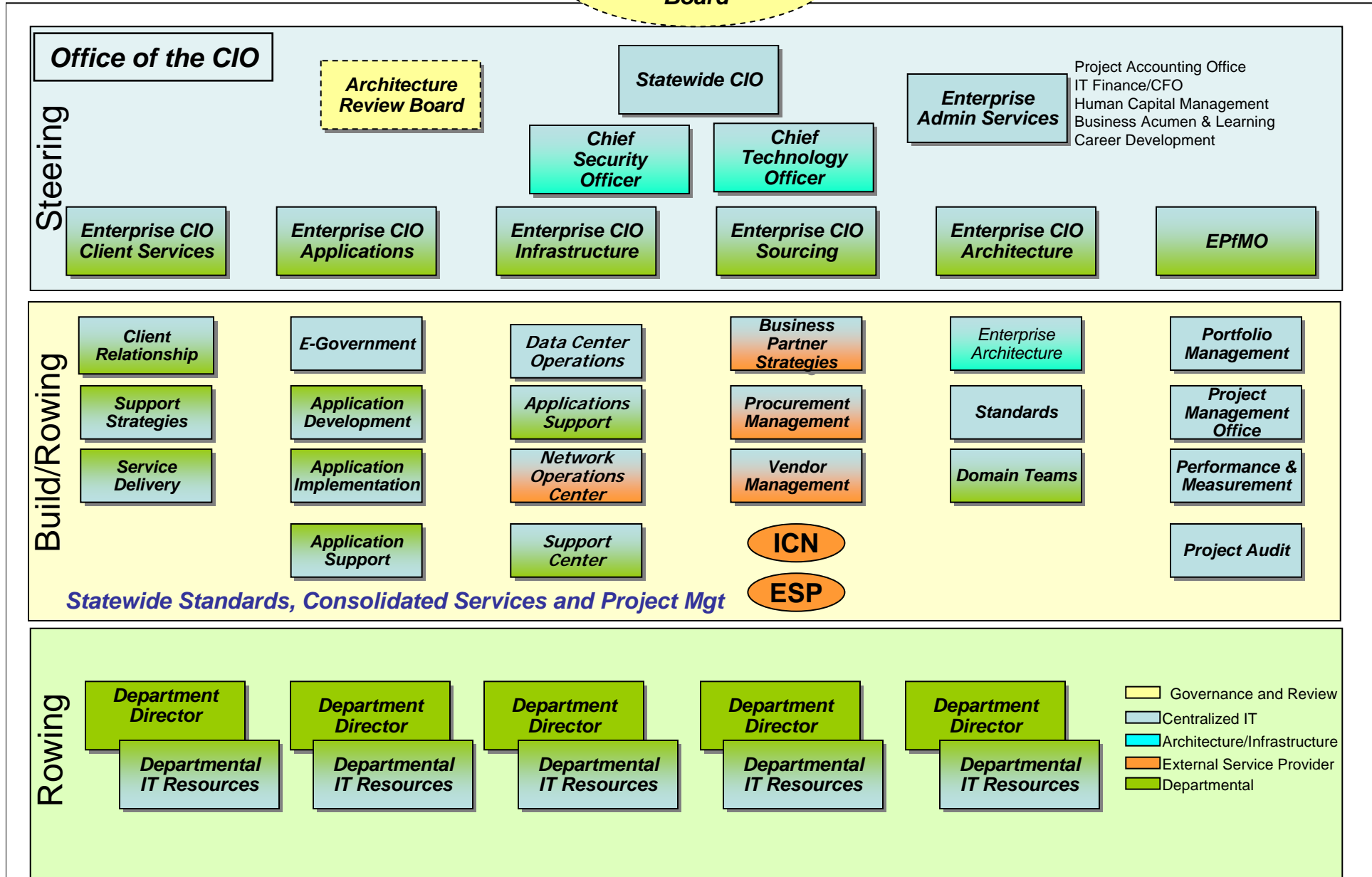
## Alternative 1: Centralized





## Alternative 2: Service Provider Model

### Enterprise Investment Governance Board



## Alternative 3: Federated / Shared Services

### Enterprise Investment Governance Board

- Governance and Review
- Centralized IT
- Architecture/Infrastructure
- External Service Provider
- Departmental

### Architecture Review Board

Statewide CIO

Chief Security Officer

### Finance & Admin Services

Project Accounting Office  
IT Finance/CFO  
Sourcing/Vendor Management  
Human Capital Management  
Business Acumen & Learning  
Career Development

## Steering

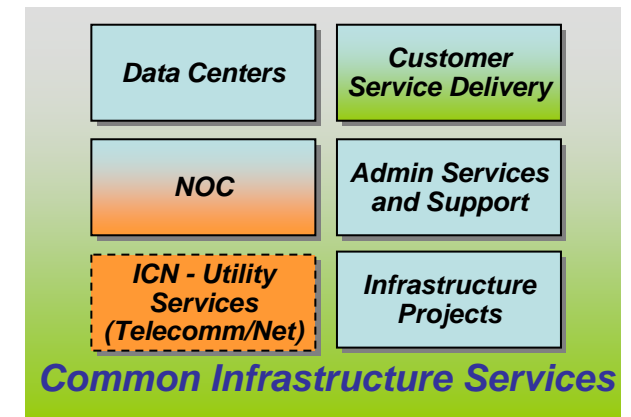
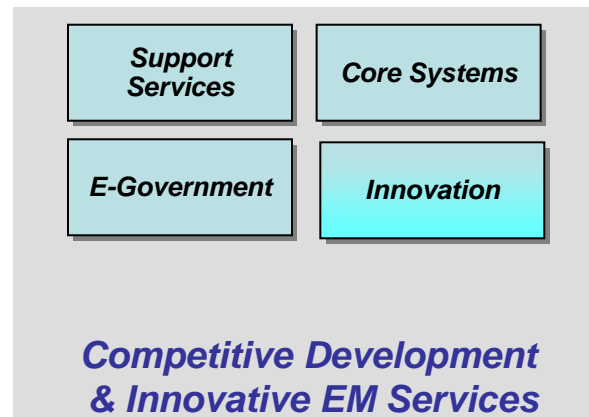
CTO  
Planning & Arch.

## Build

Development Services

## Rowing

Operational Services



Steering:

Department Director

Department Director

Department Director

Department Director

Build/Buy:

Department CIO

Department CIO

Department CIO

Department CIO

Rowing:

Departmental IT Resources

Departmental IT Resources

Departmental IT Resources

Departmental IT Resources

## Current DAS/ITE and Departmental:

- Standard-setting
- Process management
- Special projects
- IT vision & strategic planning
- IT Architecture
- IT governance
- Invest Priority & Evaluation

**DAS COO  
ITE**

**DAS Finance**

Project Accounting Office  
IT Finance/CFO

**DAS  
Procurement**

**ITE -  
I3**

**ITE -  
Applications**

**Shared  
Application  
Components**

**Shared  
Networking**

**ITE -  
Infrastructure**

**Shared  
Infrastructure  
Components**

**Shared  
Desktop  
Support**

**ITE  
Data Centers**

**Department  
Exec**

**IT CIO  
DOT**

Systems  
Operations  
Applications  
Sourcing

**Data Centers**

**Department  
Exec**

**IT CIO  
DHS**

Systems  
Operations  
Applications  
Sourcing

**Department  
Exec**

**IT CIO  
IWD**

Systems  
Operations  
Applications  
Sourcing

**Data Centers**

**Department  
Exec**

**IT CIO  
Dept XXX**

Systems  
Operations  
Applications  
Sourcing

**CIO Council**

- Governance and Review
- Centralized IT
- Architecture/Infrastructure
- External Service Provider
- Departmental

## Next Steps



## Next Steps

- Review notes and provide feedback as soon as possible
- Coeur Group will provide information presentations to;
  - *CIO Council on October 20<sup>th</sup>*
  - *AFSCME on October 20<sup>th</sup>*
- Incorporate updates into Coeur Group final recommendations
- Provide Final Review to EIP Steering Committee on November 5<sup>th</sup>
- Final presentation for Legislators